Financial institutions
Energy
Infrastructure, mining and commodities
Transport
Technology and innovation
Life sciences and healthcare



Legal update

Venezuela issues general legal framework on cryptoassets and the "petro" cryptocurrency

May 2018 Cryptoassets and cryptocurrencies

In Special Official Gazettes No. 6.370 and 6.371 of April 9, 2018, the following instruments were published: (a) Constituent Decree on Cryptoassets and the Petro Sovereign Cryptocurrency, issued by the National Constituent Assembly (the Cryptoassets Constituent Decree), (b) Decree No. 3.355 of the President of the Republic, which creates and regulates in detail the Office of the Venezuelan Superintendent on Cryptoassets of Venezuela and Ancillary Activities (SUPCACVEN), and (c) Decree No. 3.353 of the President of the Republic, which creates the Treasury of Cryptoassets of Venezuela (the Cryptoassets Treasury).

Prior to these legal instruments, in Special Official Gazette No. 6.346 of December 8, 2017, Decree No. 3.196 of the President of the Republic (the Cryptoassets Presidential Decree), which formally and generically creates SUPCACVEN and erratically and generically regulates the "petro" cryptocurrency was published, and in Official Gazette No. 41.366 of March 22, 2018, Decree No. 3.333 of the President of the Republic (the Petro Zones Presidential Decree), which creates the so-called petro zones was published.

Cryptoassets Constituent Decree

The Cryptoassets Constituent Decree is the general legal framework formally and explicitly allowing the creation, circulation, use and exchange of cryptoassets, by individuals and legal entities of the public and private sectors, residents or non-residents of Venezuela, including in particular the cryptocurrency known as the "petro."

In this context, the Cryptoassets Constituent Decree empowers the National Executive, in a generic and broad manner, to: (a) regulate the creation, issue, organization, operation and use of cryptoassets, (b) create and issue cryptoassets, (c) authorize the operations of virtual exchanges in Venezuela dealing with cryptoassets created by the National Executive, (d) regulate the cryptoassets market in Venezuela, the use and creation of virtual wallets, the entities dedicated to savings and virtual intermediation of cryptoassets, and the virtual mining activities.

In addition, the Cryptoassets Constituent Decree sets forth that the competent governmental authority will approve the creation of the categories of cryptoassets, regulate their economic and financial aspects, and issue regulations.

The Cryptoassets Constituent Decree indicates in rather generic terms that the Venezuelan state will promote, protect and guarantee the use of cryptocurrencies as a medium of payment at state institutions and private, mixed or jointly owned entities, whether in Venezuela or outside of Venezuela.

On the other hand, the Cryptoassets Constituent Decree creates the registry of virtual miners, virtual exchanges, and other entities dedicated to savings and virtual intermediation of cryptoassets.

SUPCACVEN

SUPCACVEN is the governmental agency in charge of control and protection in the cryptoassets sector, which has the duty to oversee the normal and legal operations and the regulation of the transactions and activities of individuals and legal entities who participate in the negotiation of the cryptocurrency known as the petro and any other cryptoassets created by the National Executive.

SUPCACVEN is an agency, without legal personality, managed and supervised by the Vice-Presidency of the Republic and, consequently, it is legally speaking part of the Bolivarian Republic of Venezuela.

SUPCACVEN has the power to administer and maintain the registry of virtual miners, virtual exchanges, and other entities dedicated to savings and virtual intermediation of cryptoassets; supervise, survey, assess, control, regulate and impose administrative sanctions on those entities; issue operations permits and licenses to those entities; and promote the measures dedicated to the development of cryptoassets and their exchange in the domestic and international markets.

Cryptoassets Treasury

The Cryptoassets Treasury is a state-owned company, wholly owned by the Bolivarian Republic of Venezuela and under the auspices of the Vice-Presidency of the Republic. It is dedicated to the issue, custody, collection and distribution of cryptoassets, the activities related to the management of cryptoassets and of the negotiable instruments intended to support them, the issue and management of the infrastructure and information systems of cryptoassets, and the digital monitoring of compliance with the virtual contracts transacted through the blockchain, according to the instructions issued by the President of the Republic.

The petro cryptocurrency

The petro is a new sovereign cryptocurrency issued, developed and sponsored by the Bolivarian Republic of Venezuela, which is backed by one or more commodities (such as oil, gold, diamonds, coltan and gas) and which uses an electronic public ledger (or list of entries) of transactions conducted in that cryptocurrency maintained by various participants in a network of computers (commonly known as a blockchain) as a mechanism to ensure the transparency, validation and integrity of all such transactions.

The petro is regulated in a rather erratic and generic manner in the Cryptoassets Presidential Decree. For its part, the specific technical and logistical aspects of the initial issue of the petro are essentially included in the white paper of January 30, 2018, describing the features, rationale, purposes, uses, procedures, and stages for the initial issue of the petro.

The petro's initial issue consists of the issue of 100 million petros, totally pre-mined, out of which: (a) 82.4 million petros have been issued and offered for sale to the market, and (b) 17.6 million petros have been issued but kept by the Bolivarian Republic of Venezuela, through SUPCACVEN. No further petros beyond those 100 million petros will be issued. Each petro unit can be divided and traded in fractional portions, with the minimum denomination being the "mene," equal to 0.00000001 of a unit of petro.

The Venezuelan government has indicated that the petros subject to such initial issue are backed by the potential development of the proven heavy and extra-heavy crude oil reserves located in Ayacucho Block No. 1 of the Orinoco Oil Belt in Venezuela, which have been certified to be 5,342 million barrels of original oil-in-place (OOIP).

According to the petro white paper:

• The Bolivarian Republic of Venezuela warrants that the petro will be accepted as a form of payment of taxes, duties, contributions, and national public utilities.

- The Bolivarian Republic of Venezuela commits to promote the use and implementation of the petro by local and international users. In order to fulfill that commitment, it has the following initiatives: (a) promote the exchange of petros through virtual exchanges, particularly through those operating lawfully in emerging and allied countries, (b) promote the use of the petro by Petróleos de Venezuela, S.A. (PDVSA), other state-owned entities and mixed companies, (c) promote the payment in petros of special labour payments and benefits and of severance payments, with the explicit individual approval of the respective employee, (d) recognize the legality of treating the petro as an asset from an accounting perspective, and (e) provide tax incentives to suppliers of goods or services operating in Venezuela who use the petro in their commercial transactions.
- The Bolivarian Republic of Venezuela will promote the use of petros in its transactions with foreign oil companies operating in Venezuela and in the international commercial transactions conducted by PDVSA and other state-owned entities.

Petro zones

The Petro Zones Presidential Decree identifies four geographical areas in Venezuela as special economic zones denominated "petro zones." In these zones, Venezuela intends to promote, support and favour virtual mining activities and the use and trading of petros and other cryptoassets as a medium of payment of goods and services, by granting certain benefits, including tax benefits.

For further information, please contact the following lawyer:

> Ruben Eduardo Luján

Caracas / Toronto

rubeneduardo.lujan@nortonrosefulbright.com

Norton Rose Fulbright Canada LLP, Norton Rose Fulbright LLP, Norton Rose Fulbright Australia, Norton Rose Fulbright South Africa Inc and Norton Rose Fulbright US LLP are separate legal entities and all of them are members of Norton Rose Fulbright Verein, a Swiss verein. Norton Rose Fulbright Verein helps coordinate the activities of the members but does not itself provide legal services to clients

References to "Norton Rose Fulbright", "the law firm", and "legal practice" are to one or more of the Norton Rose Fulbright members or to one of their respective affiliates (together "Norton Rose Fulbright entity/entities"). No individual who is a member, partner, shareholder, director, employee or consultant of, in or to any Norton Rose Fulbright entity (whether or not such individual is described as a "partner") accepts or assumes responsibility, or has any liability, to any person in respect of this communication. Any reference to a partner or director is to a member, employee or consultant with equivalent standing and qualifications of the relevant Norton Rose Fulbright entity.

The purpose of this communication is to provide general information of a legal nature. It does not contain a full analysis of the law nor does it constitute an opinion of any Norton Rose Fulbright entity on the points of law discussed. You must take specific legal advice on any particular matter which concerns you. If you require any advice or further information, please speak to your usual contact at Norton Rose Fulbright.